

# Setting cumulative emissions targets to reduce the risk of dangerous climate change

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**Avoiding “dangerous anthropogenic interference with the climate system” requires stabilization of atmospheric greenhouse gas concentrations and substantial reductions in anthropogenic emissions. Here, we present an inverse approach to coupled climate-carbon cycle modeling, which allows us to estimate the probability that any given level of carbon dioxide (CO<sub>2</sub>) emissions will exceed specified long-term global mean temperature targets for “dangerous anthropogenic interference,” taking into consideration uncertainties in climate sensitivity and the carbon cycle response to climate change. We show that to stabilize global mean temperature increase at 2 °C above preindustrial levels with a probability of at least 0.66, cumulative CO<sub>2</sub> emissions from 2000 to 2500 must not exceed a median estimate of 590 petagrams of carbon (PgC) (range, 200 to 950 PgC). If the 2 °C temperature stabilization target is to be met with a probability of at least 0.9, median total allowable CO<sub>2</sub> emissions are 170 PgC (range, –220 to 700 PgC). Furthermore, these estimates of cumulative CO<sub>2</sub> emissions, compatible with a specified temperature stabilization target, are independent of the path taken to stabilization. Our analysis therefore supports an international policy framework aimed at avoiding dangerous anthropogenic interference formulated on the basis of total allowable greenhouse gas emissions.**

climate carbon cycle feedbacks | cumulative emissions budget | dangerous anthropogenic interference | uncertainty analysis | 2 °C target

The ultimate goal of climate policies is to reduce the amount of anthropogenic greenhouse gas (GHG) emissions to achieve “stabilization of greenhouse gas concentrations in the atmosphere at a level that would prevent dangerous anthropogenic interference with the climate system” (United Nations Framework Convention on Climate Change, Article 2). Commonly, dangerous anthropogenic interference (DAI) is characterized in terms of the impacts of climate change. For instance, the Intergovernmental Panel on Climate Change (IPCC) developed a framework that relates different categories of impacts, ranging from impacts on unique and vulnerable systems to large-scale geophysical discontinuities, to the level of temperature change at which they are likely to occur (1, 2). Despite increasing evidence about the consequences of climate change, there can be no objective scientific definition of what constitutes DAI, because such a definition is ultimately a normative decision, influenced by value judgments. In recent years, international climate policy discussions have been framed around limiting the global mean temperature increase to 2 °C relative to preindustrial times, a number that some have argued represents a threshold beyond which climate impacts become “dangerous”. For example, in 1996 the European Council adopted the target to limit global mean warming to 2 °C. This target has since been reaffirmed by the European Union on a number of occasions, such as March 2005 (3) and January 2007 (4).

In this study we derive allowable CO<sub>2</sub> emissions levels that are compatible with a set of long-term temperature targets to avoid DAI. Our study differs from earlier attempts to derive “safe” emissions levels (5, 6, 7, 8, 9, 10, 11) in that we (i) use an inverse

approach, whereby we work backwards from a specified temperature target to CO<sub>2</sub> emissions (12, 13); (ii) extend the cause-effect chain to include the linkage between CO<sub>2</sub> emissions and concentrations (through an explicit representation of the carbon cycle); and (iii) use a state-of-the-art coupled climate-carbon cycle model. This approach allows us to gain new insights into the transient evolution of the coupled climate-carbon cycle system toward temperature stabilization and to consistently derive cumulative CO<sub>2</sub> emissions levels to reduce the risk of DAI.

We adopt a risk management approach, whereby key uncertainties in the coupled system are described in terms of probability density functions (PDFs). Major uncertainties in the long-term climate system response to specified emissions trajectories include uncertainties in the climate sensitivity and the response of the marine and terrestrial carbon sinks to climate change (14). The climate sensitivity summarizes the feedbacks in the response of the physical climate system to radiative forcing and is here defined as the expected equilibrium global mean surface temperature response to a doubling of the preindustrial atmospheric CO<sub>2</sub> concentration. In recent years, a growing number of studies have attempted to constrain climate sensitivity from present-day climatology (15, 16, 17, 18), the historical temperature evolution (19, 20, 21, 22, 23, 24), and paleo-climatic records (25). However, climate sensitivity is only weakly constrained by any of these observations, so that large uncertainty remains as to its value. Here, we use several of the published PDFs for climate sensitivity to derive the likelihood that a given temperature target is exceeded for a specific CO<sub>2</sub> emissions level.

Unlike climate sensitivity, no probabilistic measure has been derived for the uncertainty in the carbon cycle response. The modification of the marine and terrestrial carbon sinks because of climate change is usually quantified in terms of the climate-carbon cycle feedback (26). Although varying widely in magnitude, this feedback is positive in most models (14), implying faster accumulation of CO<sub>2</sub> in the atmosphere. Accordingly, climate-carbon cycle feedbacks reduce the amount of emissions compatible with a given CO<sub>2</sub> concentration or global mean temperature target (27, 28). In our analysis, we incorporate carbon cycle uncertainty by exploring the sensitivity of the resulting allowable CO<sub>2</sub> emissions to the strength of the climate-carbon cycle feedback.\*

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\*Note that we neglect the part of the overall carbon sink uncertainty associated with uncertainty in the drivers of sinks (e.g., CO<sub>2</sub> fertilization).

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We use the University of Victoria Earth System Climate Model (UVic ESCM) version 2.8 (29) (see *Methods*). The model was integrated over the historical period (1800–2000) by using known natural and anthropogenic forcings (including forcing-from-greenhouse gases such as CO<sub>2</sub>, CH<sub>4</sub>, NO<sub>2</sub>, and halocarbons, sulfate aerosols, land-use change, solar irradiance, volcanoes and orbital changes). The resulting change in global mean temperature in the year 2000 is 0.68 °C relative to preindustrial times. Following an inverse approach, we then performed an ensemble of model simulations spanning the 2000–2500 period, whereby we diagnosed CO<sub>2</sub> emissions compatible with prescribed temperature trajectories. These simulations differed in the prescribed temperature stabilization profile and the value of the climate sensitivity (see *Methods*).

## Results and Discussion

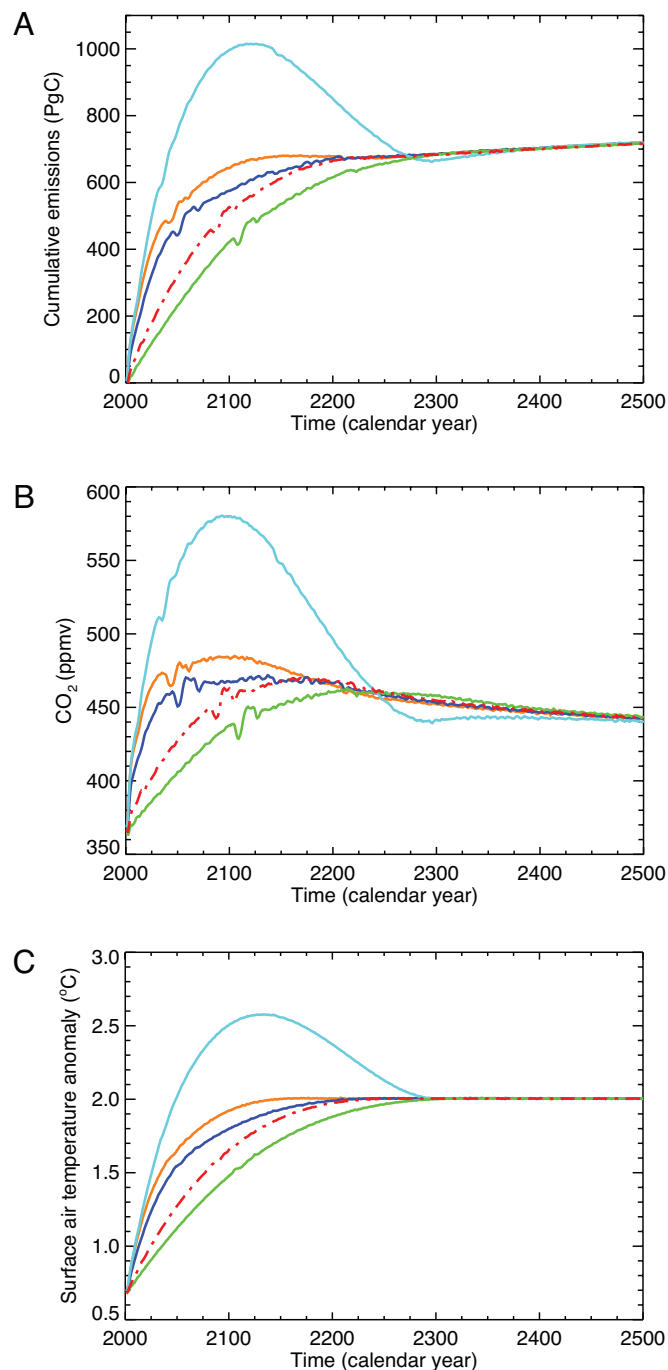
Our results indicate that the cumulative CO<sub>2</sub> emissions compatible with a given global mean temperature target are independent of the path taken to stabilization. Fig. 1 illustrates this path independency for trajectories stabilizing at 2 °C (relative to preindustrial): No matter whether temperature is stabilized in 2150, 2200, or 2300, or the target is temporarily exceeded (“overshoot” scenario), admissible cumulative CO<sub>2</sub> emissions converge to the same value at about 2350. In 2500, cumulative emissions (computed from the beginning of 2001) are 716 PgC<sup>†</sup> for all temperature trajectories. For all profiles, stabilization at 2 °C requires atmospheric CO<sub>2</sub> to peak and decline afterward to compensate for the ocean’s thermal inertia. In the long-term, atmospheric CO<sub>2</sub> must be <450 parts per million by volume (ppmv), given the standard value for climate sensitivity of the UVic ESCM (3.6 °C). Note that in the case of the overshoot scenario (light blue curve in Fig. 1), the 2 °C stabilization target can only be met if CO<sub>2</sub> is artificially removed from the atmosphere, resulting in negative emissions.

The above finding has important implications as it allows one to relate CO<sub>2</sub> cumulative emissions to the temperature target independently of the specific trajectory taken to stabilization. If global mean temperature thresholds for DAI of 3 °C and 4 °C are assumed, allowable cumulative emissions from 2001 to 2500 are found to be 1,260 PgC and 1,790 PgC, respectively. In terms of long-term atmospheric CO<sub>2</sub> concentrations, the above targets imply levels of <550 ppmv and <700 ppmv (red-dashed lines in Fig. 2).

These figures are highly sensitive to the value of climate sensitivity. Using an uncertainty range for climate sensitivity (CS) of 1 °C to 9 °C, which encompasses the 5–95% range of most published PDFs for climate sensitivity (Box 10.2 in ref. 34), we find that the admissible cumulative emissions from 2001 to 2500 vary widely (Fig. 2). The range is –110 to 4,230 PgC for the 2 °C temperature stabilization target, 30 to 8,080 PgC for the 3 °C target, and 140 to 15,940 PgC for the 4 °C target. Fig. 2 indicates that the sensitivity is largest at low values of CS and decreases with increasing values of CS.<sup>‡</sup> Interestingly, for all three targets long-term temperature stabilization results in near-constant cumulative emissions, implying that annual emis-

<sup>†</sup>Note that this estimate of allowable emissions, compatible with the 2 °C target, differs from the value of ≈500 PgC that can be inferred from an earlier study by the authors (30). The reason for this difference is the use of a different solar forcing over the historical period. In ref. 30, we employed the solar forcing of Lean (31). Here, we use the forcing of Krivova et al. (32), which better reflects the most recent IPCC estimate of a change in radiative forcing of 0.12 Wm<sup>-2</sup> from 1750 to present day (33).

<sup>‡</sup>The reason is twofold: First, this nonlinearity is due to the logarithmic dependency of radiative forcing on atmospheric CO<sub>2</sub>, which implies that at higher CS a smaller increment in CO<sub>2</sub> is required to attain the same global mean temperature change than at lower CS. Second, the sink capacity of the biosphere is greatly enhanced at low values of CS. In fact, given the same temperature target, admissible CO<sub>2</sub> concentrations are significantly higher if a low CS is assumed than under assumption of a high CS. Because our model simulates a substantial terrestrial carbon sink in response to higher atmospheric CO<sub>2</sub> levels (“CO<sub>2</sub> fertilization”), relatively higher emissions are allowed at lower CS values.

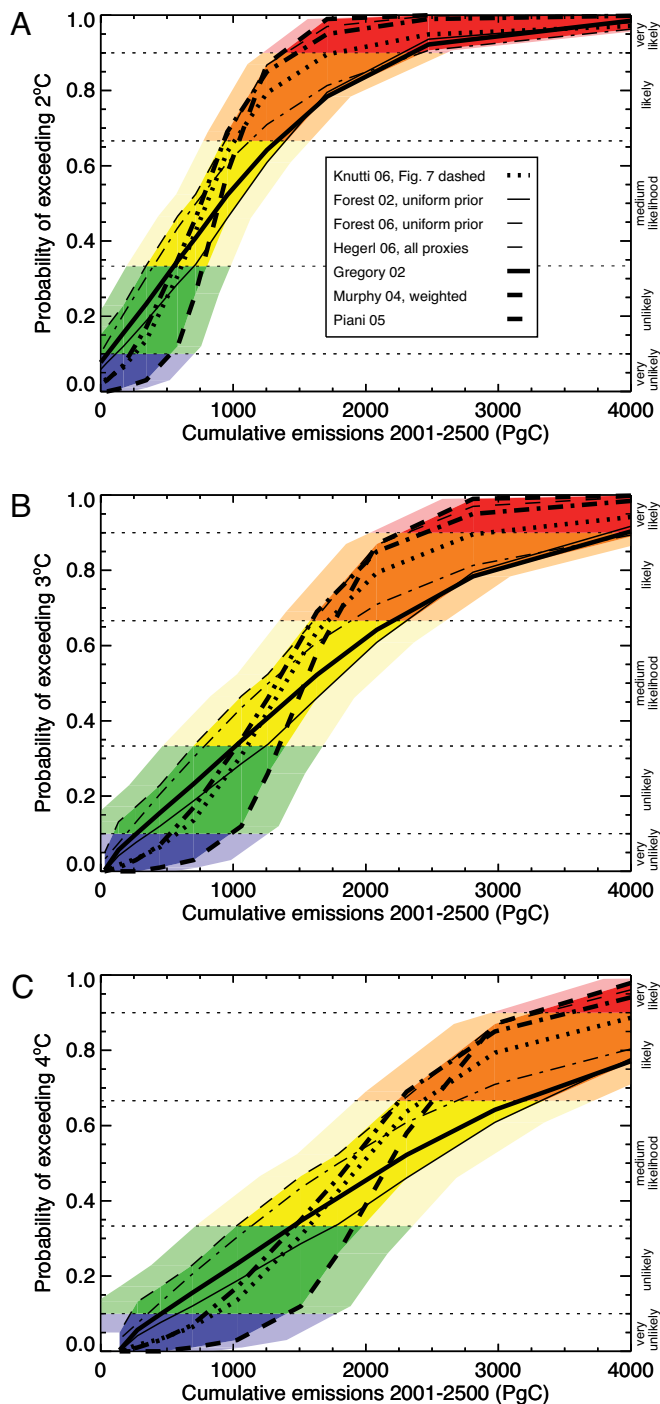


**Fig. 1.** Path independency of cumulative CO<sub>2</sub> emissions. (A) Cumulative CO<sub>2</sub> emissions and (B) CO<sub>2</sub> concentrations compatible with a global mean temperature increase of 2 °C relative to preindustrial times. The different curves refer to experiments with different prescribed temperature change trajectories (C). The red-dashed trajectory is the standard trajectory used throughout the analysis. Cumulative emissions are computed from the year 2001 onwards.

sions must decrease to ≈zero (35). However, this result is less true for very low CS, which allows small positive CO<sub>2</sub> emissions far into the future, or for very high CS, which requires negative future emissions.

As discussed above, the sensitivity of allowable cumulative emissions to the assumed CS value is large, with lower limits of the computed ranges being rather ambitious and upper limits exceeding the estimate of carbon bound in known fossil fuel





**Fig. 3.** Probability of exceeding specified global mean temperature targets for different CO<sub>2</sub> emissions levels. (A) 2 °C target. (B) 3 °C target. (C) 4 °C target. The brighter colors denote the range in emissions spanned by the different climate sensitivity PDFs, and the weaker colors denote the range spanned by additional uncertainty in the strength of the climate-carbon cycle feedback. Using the nomenclature suggested by the IPCC (37), we have divided the probability range into “very unlikely” ( $0.01 < P < 0.1$ ), “unlikely” ( $0.1 < P < 0.33$ ), “medium likelihood” ( $0.33 < P < 0.66$ ), “likely” ( $0.66 < P < 0.9$ ), and “very likely” ( $0.9 < P < 0.99$ ).

ing specified temperature targets. Generally, the probability that any given emissions level will exceed the specified temperature target decreases (increases) under assumption of a weak (strong)

climate-carbon cycle feedback. If the acceptable probability of exceeding the 2 °C target is taken to be 0.33 (keeping it in the unlikely domain), median allowable CO<sub>2</sub> emissions, under inclusion of the uncertainty in both climate sensitivity and the climate-carbon cycle feedback, are 590 PgC<sup>†</sup> (range, 200 to 950 PgC). If the acceptable probability of exceeding the 2 °C target is taken to be <0.1 (very unlikely), allowable CO<sub>2</sub> emissions must not exceed a median of 170 PgC (range, –220 to 700 PgC).

We emphasize that the allowable emissions estimates presented in this study refer purely to CO<sub>2</sub> and are only valid more generally if the radiative forcing of other greenhouse gases continues to be approximately compensated by that of sulfate aerosols, as has been approximately true in the past.

Although the probabilities of exceeding given in this article have been derived for the long-term (year-2500) temperature response, they also apply, with some approximation,<sup>§</sup> to the instantaneous temperature response. Fig. S1 demonstrates that even if the total allowable emissions compatible with the 2 °C target are emitted very quickly, the resulting temperature anomaly exceeds the target transiently by only a very small amount (*SI Text*).

It is notable that the range of allowable CO<sub>2</sub> emissions for 2 °C warming derived from transient climate-carbon model simulations (38), albeit over a more limited range of climate sensitivities, are nevertheless consistent with the results we report here. Our estimate of allowable emissions compatible with the 2 °C target is not directly comparable to that of Meinshausen et al. (39), who consider emissions budgets for the 2000–2050 period.

In view of climate policy, an interesting question regards the least-cost allocation of allowable CO<sub>2</sub> emissions over time. The cumulative emissions estimates presented in this article, which have been derived by using a three-dimensional, state-of-the-art climate model, can be used as a constraint for the derivation of “economically optimal” emissions paths by using a model of the energy-technology sector and the world economy. Because in such a cost-effectiveness framework no additional specification of climate parameters is required, the resulting optimal emissions trajectory would be entirely consistent with the temperature targets initially prescribed to the UVic ESCM.<sup>||</sup>

The independence of the amount of total allowable emissions on the emissions trajectory found in this study supports an international policy framework aimed at avoiding DAI, which is formulated on the basis of total allowable GHG emissions. Such a framework could avoid some of the complications arising from getting all major GHG emitting nations to agree to a common timetable for emissions reductions. Given the large uncertainties associated with total emissions compatible with long-term temperature targets, interim revision of the allowable emissions in light of the latest scientific evidence should be warranted under such a framework. Also, by focusing on absolute temperature targets, such an approach would neglect the role of path-

<sup>†</sup>This value was calculated based on the median of the seven PDFs for climate sensitivity used in this study and the median feedback gain factor from ref. 14, normalized to UVic ESCM’s climate sensitivity.

<sup>§</sup>If the focus is on compliance with maximal or instantaneous (as opposed to long-term) temperature targets, one has to take the cumulative emissions at the time of temperature stabilization instead of 2500. The reason is that holding temperature constant over several centuries allows for extra emissions (or, in the case of high climate sensitivities, requires negative emissions; see Fig. 2 and related discussion). To interpret the given probabilities in terms of transient overshoot probabilities is therefore only an approximation, which becomes less valid as the cumulative emissions at the time of temperature stabilization differ from those at 2500 (i.e., for high and low climate sensitivities).

<sup>||</sup>Unlike the approach suggested here, inconsistencies are likely to arise if previously determined allowable CO<sub>2</sub> concentration levels are used to derive cost-efficient CO<sub>2</sub> emissions pathways, for instance by so-called “integrated assessment” models, as the simulated climate response, which in turn determines the strength of the climate-carbon cycle feedback that may differ between the model originally used to derive the “safe” CO<sub>2</sub> stabilization level and the integrated assessment model.



atmospheric CO<sub>2</sub> level. Fig. S5 displays allowable emissions with and without climate-carbon cycle feedbacks for the three chosen temperature targets. Given the uncertainty in the strength of the climate-carbon cycle feedback, the curves without feedback can be interpreted as upper bounds on the allowable emissions. To estimate the range of permissible emissions considering different strengths of the climate-carbon cycle feedback, we drew on results of the C<sup>4</sup>MIP model intercomparison (14). The feedback simulated by the participating models varies widely, with the feedback gain factor ( $g$ ) ranging from 0.04 to 0.31. Because these gain factors are dependent on the respective model's climate sensitivity, we normalized them to the climate sensitivity of the UVic ESCM, using the year-2100 surface-air temperature change per unit CO<sub>2</sub> concentration change ( $\alpha$ ) listed in ref. 14. This procedure gives a range in normalized gain factors of 0.05 (for the IPSL-CM4-LOOP model) to 0.26 (HadCM3LC). We then reconstructed the range in allowable

emissions that would be simulated by the C<sup>4</sup>MIP models by scaling the reduction in allowable emissions computed with the UVic ESCM based on the ratio of the respective model's normalized gain factor to that of the UVic model (28). Note that here we use a  $g$  value for the UVic ESCM of 0.18 and an  $\alpha$  value of 0.0055 °C ppm<sup>-1</sup> that are lower than the values indicated in the C<sup>4</sup>MIP study (14), which were calculated based on an earlier version of the model. Note also that in our procedure we assume that the relation between the models' gain factors remains constant through time and across emissions scenarios, which is not entirely accurate (14).

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